

HOW MUCH DOES A COLLIDER COST?

And is it worth it?

A COST-BENEFIT ANALYSIS OF THE LHC

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UNIVERSITÀ
DEGLI STUDI
DI MILANO

LAL Orsay, March 27, 2016



WHAT IS COST-BENEFIT ANALYSIS (CBA) ALL ABOUT?



Jules Dupuit (1801-1866)

“De la mesure de l'utilité des travaux publics”
(*Annales des Ponts ets Chaussées*, 1844)

What is the benefit produced by a bridge
on which no toll is levied?

WHY CBA? WHAT IS IT GOOD FOR?

What is the benefit of this bridge?



- **Benefits may be quite diverse:**
 - someone is willing to pay a ticket in order to dive from the bridge
 - someone else is willing to pay in order to take a picture of it
- The decision to build the bridge may well depend on other considerations (political, social, cultural, etc.)
**AND THIS IS
AS IT SHOULD BE!**

THE USES OF CBA

The european commission

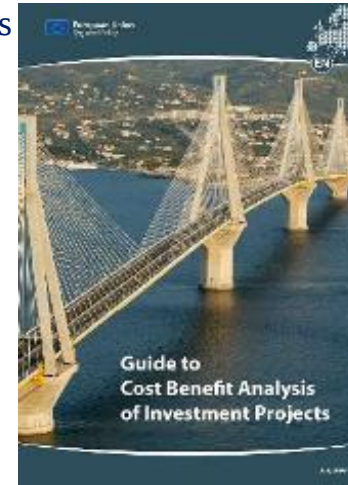
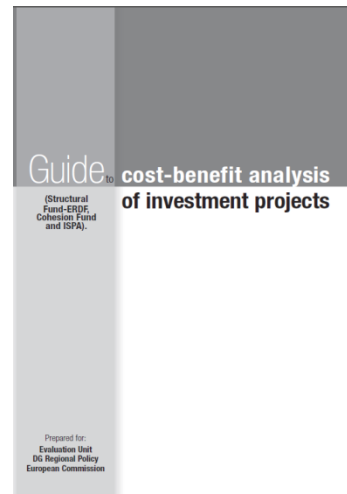
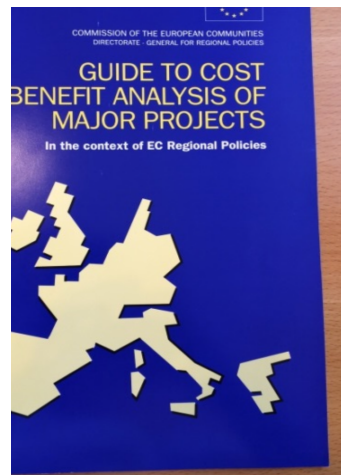
2014: 5th edition, 364 pages

2008: 4th edition, 257 pages

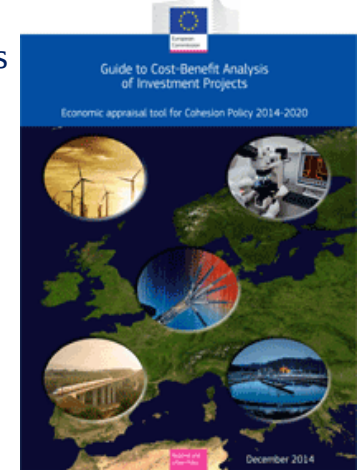
2002: 4th edition, 133 pages

1997: 2nd edition, 84 pages

1994: 1st edition, 28 pages



Scientific Director:
Massimo Florio



Coordinator of
the Academic
review panel:
Massimo Florio

- CBA routinely used as assessment tool:
mandatory for EU grants when total cost beyond 50 M€
- Performed following a standardized methodology (5 editions of the EC CBA Guide)

THE BENEFITS OF BIG SCIENCE PROJECTS?

Battelle

The Business of Innovation

\$3.8B Investment in Human Genome Project Drove \$796B in Economic Impact Creating 310,000 Jobs and Launching the Genomic Revolution

The Washington Post

A 1 to 140 'return' from the Human Genome Project?



THE FUNDING OF BIG SCIENCE PROJECTS

LHC

CERN press office

Media visits

News

Calendar

Resources

Contact us

Updates

Press releases

EIB lends € 300 million for CERN's major collider

18 Dec 2002

Geneva, 18 December 2002. The European Investment Bank (EIB) is lending EUR 300 million to fin final phase of construction of the Large Hadron Collider (LHC) at CERN¹, the European Organization for Nuclear Research. The EIB loan will also help to finance the instrumentation to record and analyse the high-energy particle collisions at the LHC. A loan to enable construction of this major project was foreseen by CERN's governing Council when it approved the LHC in 1996.

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THE SCIENCES

The Supercollider That Never Was

The Texas-based high-energy accelerator would have easily found the Higgs and been capable of searching for still more evidence of new physics

By David Appell on October 15, 2013



THE EIBURS PROJECT

- The European Investment Bank – Institute issued a call for proposals on its University Research Sponsorship program
- Our team presented a proposal and won a competitive grant

www.eiburs.unimi.it



The screenshot shows the website for the EIBURS project. At the top, there are logos for the University of Milan, the European Investment Bank Institute, and CSIL (Centre for Industrial Studies). The main heading is "Cost/Benefit Analysis in the Research, Development and Innovation Sector". Below this is a navigation menu with links for HOME, TEAM, PROJECT, DELIVERABLES, AGENDA, EVENTS, GALLERY, and DOWNLOADS. A funding notice states: "Funded by the European Investment Bank - University Research Sponsorship Programme (EIBURS)". The main content area is divided into two columns. The left column contains three paragraphs: the first describes the project's aim to develop a model for evaluating Big Science; the second lists the project team members from the University of Milan and CSIL; the third explains the project's financing by the EIB Institute. The right column is titled "News" and contains two entries: one from February 18, 2016, about a paper on evaluation frameworks, and another from November 25, 2015, about a presentation at the ESA meeting.

 UNIVERSITÀ DEGLI STUDI DI MILANO

 European Investment Bank • Institute

 Csil
CENTRE FOR INDUSTRIAL STUDIES

Cost/Benefit Analysis in the Research, Development and Innovation Sector

[HOME](#) [TEAM](#) [PROJECT](#) [DELIVERABLES](#) [AGENDA](#) [EVENTS](#) [GALLERY](#) [DOWNLOADS](#)

Funded by the [European Investment Bank - University Research Sponsorship Programme \(EIBURS\)](#)

The research project "*Cost/Benefit Analysis in the Research, Development and Innovation Sector*" aims at developing and testing a model for evaluating Big Science. The developed model will enable funding agencies to assess the potential future net social benefits generated by a research infrastructure and the uncertainty and risks associated to it. See the video and the [power point presentation](#) to further info on the purposes of the project.

The project team is composed by the Departments of Economics, Management and Quantitative Methods (DEMM) and Physics of the University of Milan and the independent research centre CSIL. See [team](#) for more information.

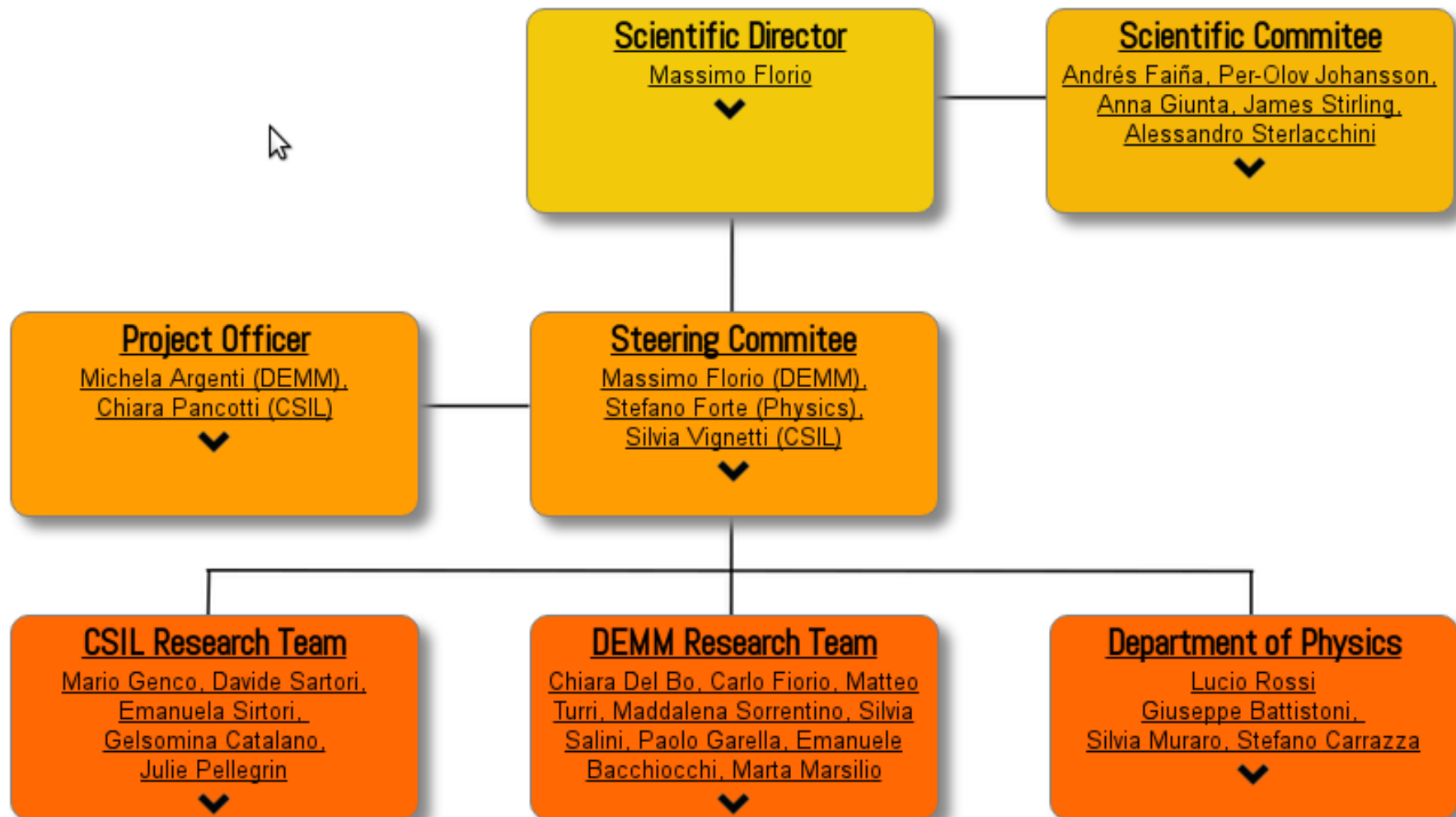
The project is financed by the [European Investment Bank Institute \(EIB Institute\)](#) in the frame of its [EIB University Research Sponsorship Programme \(EIBURS\)](#), which provides grants to EU University Research Centres working on research topics and themes of major interest to the Bank. The call for proposals launched by the EIB Institute is available [here](#).

News

2016 February 18
[The paper "Exploring Cost-Benefit Analysis of Research, Development and Innovation Infrastructures: An Evaluation Framework" by Florio, Forte, Pancotti, Sirtori and Vignetti which presents the results and the lessons learned during the 3-year research project supported by a EIBURS grant is now available. Read paper](#)

2015 November 25
[Massimo Florio presents "Cost-Benefit Analysis of the LHC" at the ESA Socio-Economic Studies Steering Group Meeting in Paris.](#)

THE TEAM



GOALS AND DELIVERABLES

Four research papers

- The Evaluation of Research Infrastructures: a Cost-Benefit Analysis Framework
- The rate of return to investment in R&D infrastructure: an overview
- Research infrastructures in the LHC era: a scientiometric approach
- Appraisal of Research Infrastructures: Approaches, methods and practical implications

+

Two pilot case studies

- The socio-economic impact of the LHC: An exploratory cost-benefit analysis at the frontiers of science
- The socio-economic impact of the National Hadrontherapy Centre for Cancer Treatment (CNAO): applying a CBA analytical framework.

=

A final report with guidelines

THE MODEL (Florio, Sirtori, 2015)

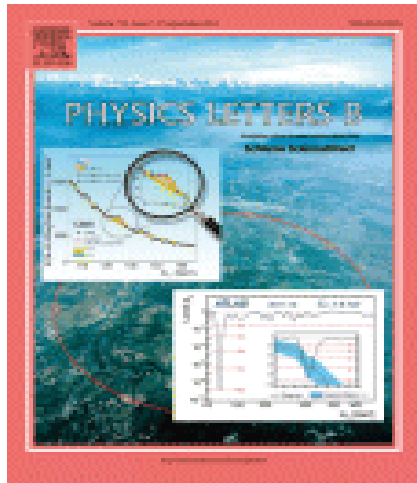
NET PRESENT VALUE:

$$\text{NPV} = \sum_i \frac{B_{t_i}^u - C_{t_i}}{(1+r)^{t_i}} + B^{nu}$$

- The **net** value is the **difference** between benefits and costs
- Costs (C_{t_i}) and user benefits ($B_{t_i}^u$) are defined at times t_i and must be converted to a **present** value using a discount rate r
- The model is a classification of the **benefits** which in turns involves (a) a classification of **beneficiaries**, and (b) an understanding of the **non-use benefits**
- We argue that the model is of **general applicability** for any research infrastructure
- The model is tested by applying it to the LHC

THE USE BENEFITS AND THEIR USERS

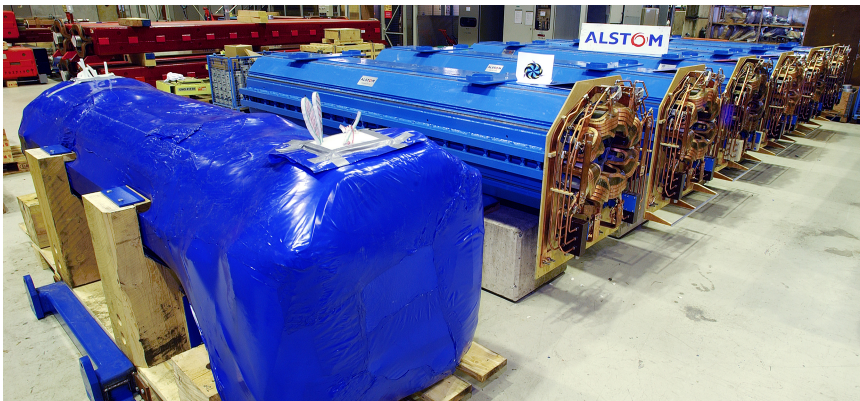
Knowledge output (publications):
scientists



Human capital formation:
students and postdocs



Technological spillovers:
firms



Cultural benefits:
visitors & outreach



NON USE BENEFITS



QUASI OPTION VALUE:

the value of future (=option) possible (=quasi) discoveries

unpredictable, in fundamental science: assumed zero



EXISTENCE VALUE:

the value attached to the existence of something, even if useless

estimated using standard methods of environmental economics

THE LHC CASE STUDY

TIME HORIZON	33 years: 1993 - 2025
UNIT OF ANALYSIS	the LHC and its experimental facilities
SOCIAL DISCOUNT RATE	3% in real terms (adopted by the EC Guide to CBA of Investment Projects)
SHADOW PRICES	proxied by marginal WTP or marginal costs
COUNTERFACTUAL	business as usual
QUASI-OPTION VALUE	assumed 0
NEGATIVE EXTERNALITIES	assumed 0

- Information acquired thanks to co-operation of CERN admin, directorate, and experiments (access to procurement, fellow database, etc)
- All variables for which information is incomplete assigned a probability distribution and final distribution of costs and benefits obtained through a Monte Carlo

COSTS

A (very) difficult accounting problem:

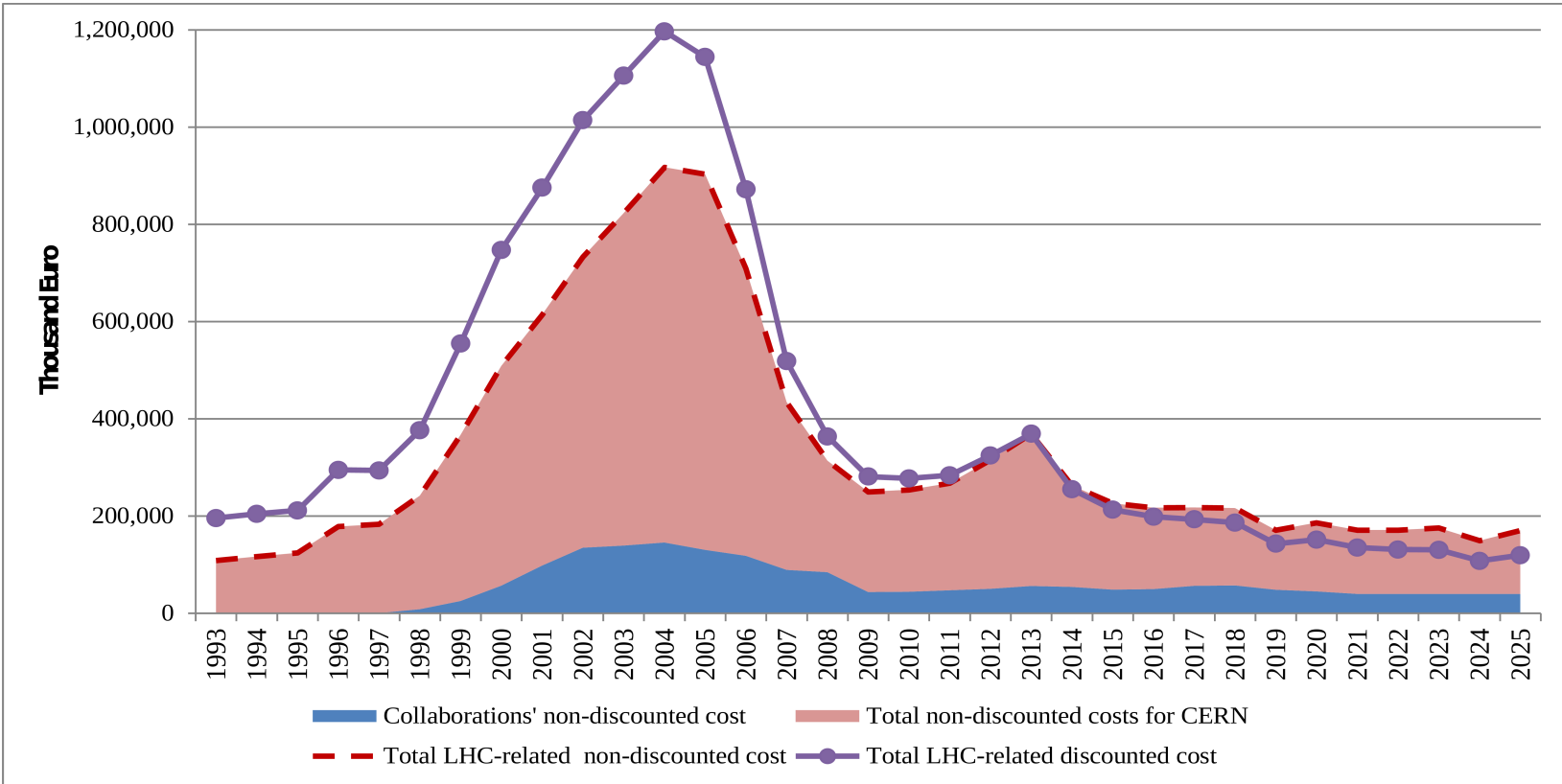
- Long time span & need to forecast future costs
- Costs born both by CERN and by users (experiments, funding agencies)
- Many contributions in-kind
- Need to apportion costs between LHC and the rest of the lab

APPORTIONMENT SHARE OF LHC-RELATED COSTS COVERED BY CERN (1993-2013)

ACCELERATORS		INFRASTRUCTURE	
CLIC	0%	Building construction	80%
CNGS	0%	Computing	80%
Consolidation	100%	Energy	20%<2000, then 50%, 80% as of 2008
Experimental Areas PS	0%	General Services	50%
Experimental Areas SPS	50%	Medical service	20%<2000, then 50%, 80% as of 2008
General R&D	0% before 2007; 50% from 2008	Site facility	72%
General Services	0% before 2007; 50% from 2008	Technical infrastructure	80%
LEP	0%	Waste management	70%
LHC	100%	RESEARCH	
LHC injectors	100%	Computing	68%
LHC injectors upgrade	100%	Controls	80%
LHC upgrade	100%	Data analysis	58%
Low and medium energy	0%	Electronics	50%
Medical applications	0%	EU supported R&D general	50%
PS complex	50%	General Services	50%
R&D	50%	Grid computing	80%
R&D CLIC	0%	LHC computing	100%
SPS complex	67%	LHC detectors	100%
OUTREACH		LHC detectors upgrade	100%
Communication	70%	non-LHC physics	0%
Exchange programmes	50%	Theoretical physics	50%
Exchanges	0%	SERVICES	
Knowledge and Technology Transfer	50%	Electronics	80%
Schools	0%		

COSTS

time profile



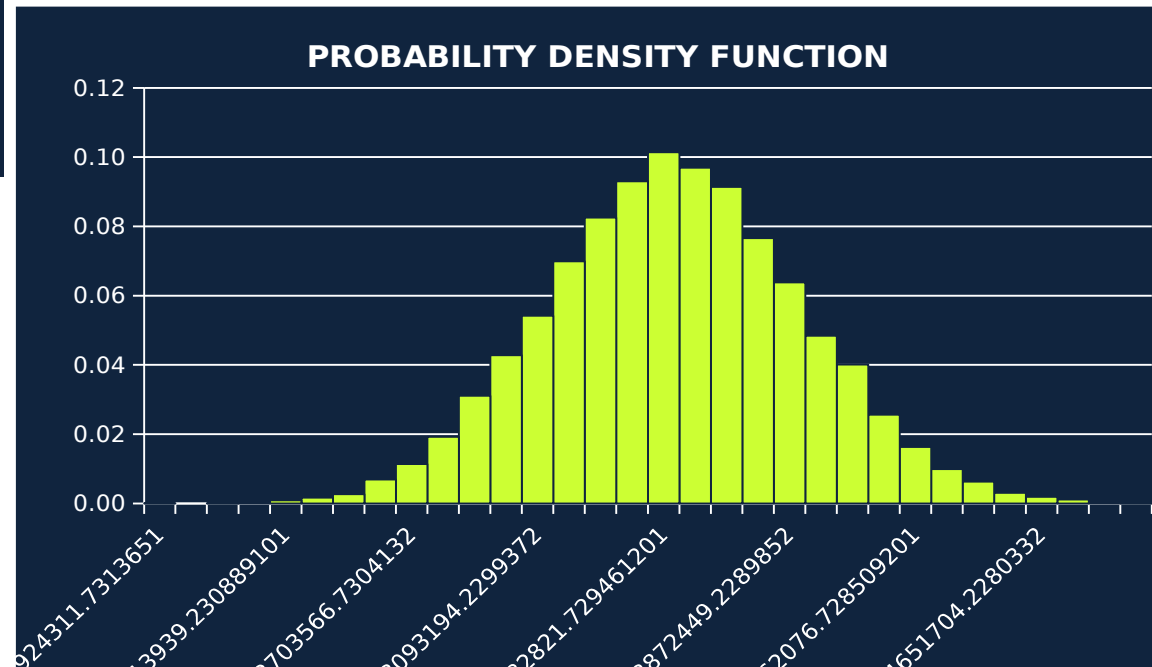
COSTS

final results

ESTIMATED PARAMETERS OF DISTRIBUTION

Mean	13,467,999
Median	13,465,444
Standard deviation	393,437
Minimum	11,924,312
Maximum	14,846,518

Present value in kEuro



ESTIMATING BENEFITS

the fallacy of the hole in the ground



- If you pay someone for digging a hole in the ground, the benefit of having created a new job is cancelled by the cost
- And don't forget the cost of fixing the leg of those who fall into the hole

Benefits should be determined as incremental

failure to do so will lead to meaningless (and typically unrealistic) results

Our guiding principles:

- results must be quantitative: if something cannot be estimated, set it to zero
- always determine the gain compared to a counterfactual

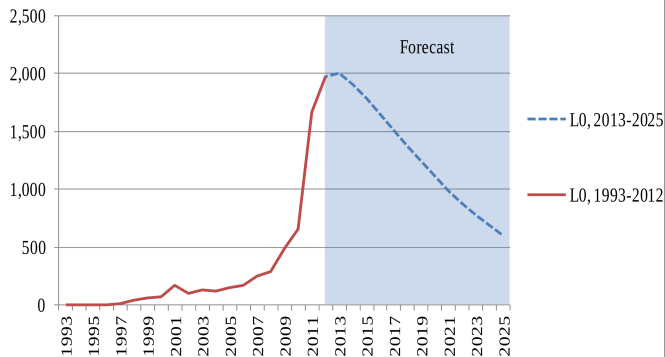
USE-BENEFITS: KNOWLEDGE OUTPUT

- For publications by CERN users (L0), costs and benefits exactly cancel
- The benefit consists of publications (L1) which cite L0 papers, those which cite the latter (L2) and so on
- Publication flows are forecast based on models tested on similar contexts (LEP experiments)
- The value of a publication is measured as the value of time a scientist spends on it (estimated)

USE-BENEFITS: KNOWLEDGE OUTPUT

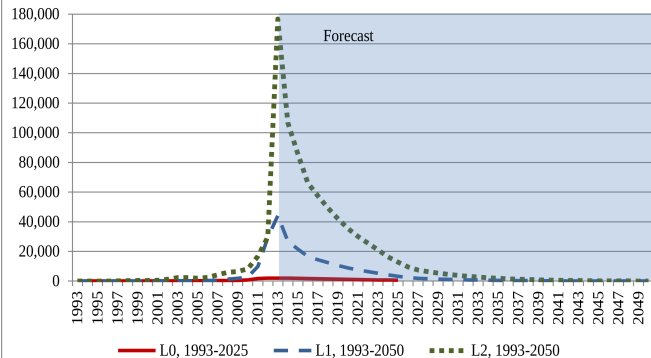
PAPERS PRODUCED BY LHC USERS (L0)

Number of papers L0



PAPERS PRODUCED BY NON-LHC USERS (L1 & L2)

Number of papers L0, L1 and L2



VALUATION

Unit economic value of papers L1

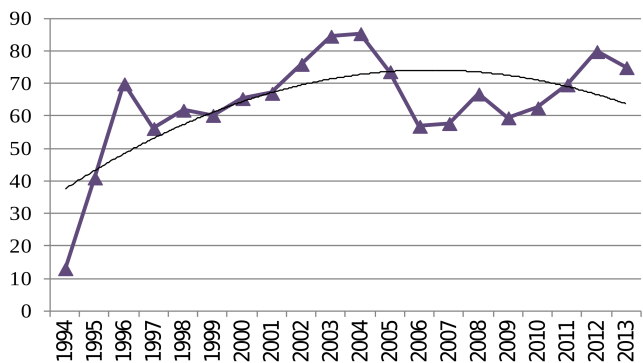
	Value	Source
Number of references in paper L1	35	Own assumption, based on an analysis of 41 research journals by Abt and Garfield (2002)
Share of time dedicated to research (published and non) per year	65%	Own assumption. The remainder is for teaching and other non scientific activities
Number of paper (published and non) per year	3.5	Own assumption. It represents the number of papers to which a scientist gives a real contribution
Average annual gross salary	59,289 €	Own elaboration based on PayScale data. It is the average salary for a scientists working in research centres and academia in the USA
Unit production cost per paper L1	315 € = (59,289 € * 65% / 3.5 / 35)	Own estimation, based on the approach suggested by Florio and Sirtori (2014)

Unit economic value of citations and downloads

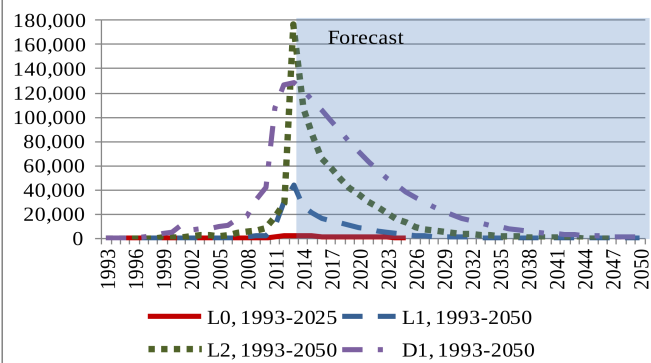
	Value	Source
Working hours per year	1,800 = 225 working days * 8 hours/day	Own assumption
Average hourly gross salary	33 € = 59,289 / 1,800	Own estimation
Hours per citation	3	Own assumption
Hours per download	3	Own assumption
Value of one citation L1 and L2	99 € = 33 € * 3	Own estimation, based on Florio and Sirtori (2014)
Value of one L0 paper downloaded but non cited	99 € = 33 € * 3	Own estimation, based on Florio and Sirtori (2014)

DOWNLOADS OF LHC PAPERS (D1)

Number of downloads per paper (ArXiv, field HEP)

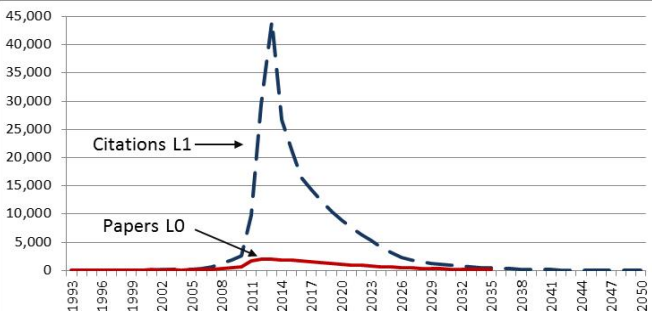


Number of papers L0, L1 and L2 and downloads D1

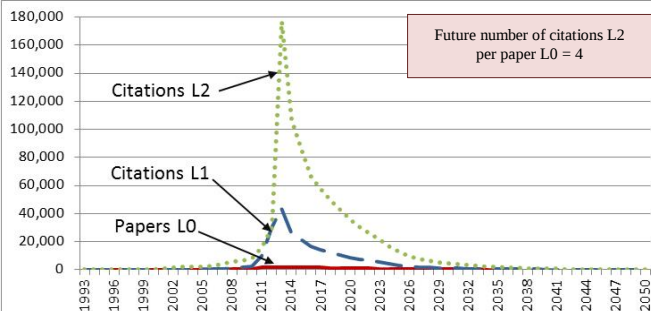


TRACKING THE KNOWLEDGE OUTPUTS

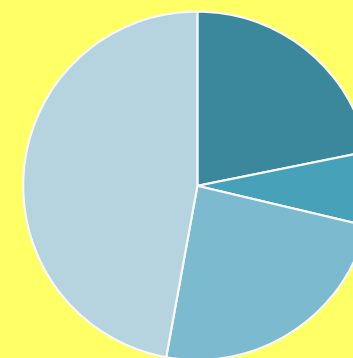
Quantification of citations L1



Quantification of citations L2



OUR PRELIMINARY RESULTS



- Present value of papers L1
- Present value of citations L1
- Present value of citations L2

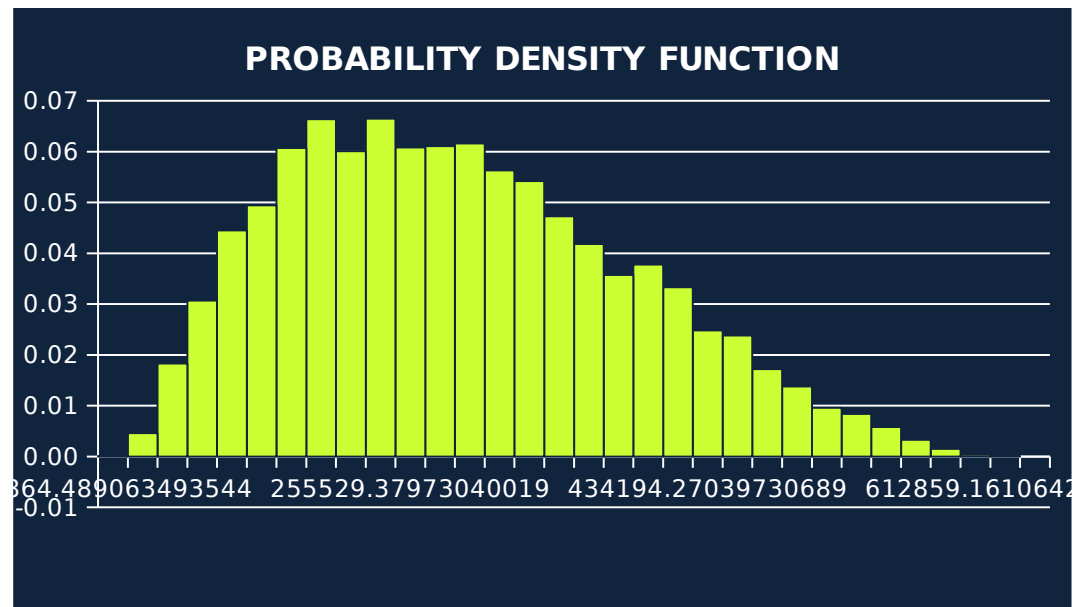
Total present value of knowledge output benefit **277** million EUR

USE-BENEFITS: KNOWLEDGE OUTPUT

ESTIMATED PARAMETERS OF DISTRIBUTION

Mean	277,051
Median	266,578
Standard deviation	102,768
Minimum	76,864
Maximum	612,859

Present value in KEuro



USE-BENEFITS: HUMAN CAPITAL

- The benefit due to human capital formation can be measured as the increase in salary for someone who benefitted from training at CERN
- This applies both to those who stay in academia and to those who go to industry
- Comparable to the benefit of going to a top university, as usually done to justify the high cost! Can be estimated with similar methods



PERSONAL
What am I worth?

BUSINESS
What should I pay?

ABOUT
Who we are

College Salary Report 2015-16



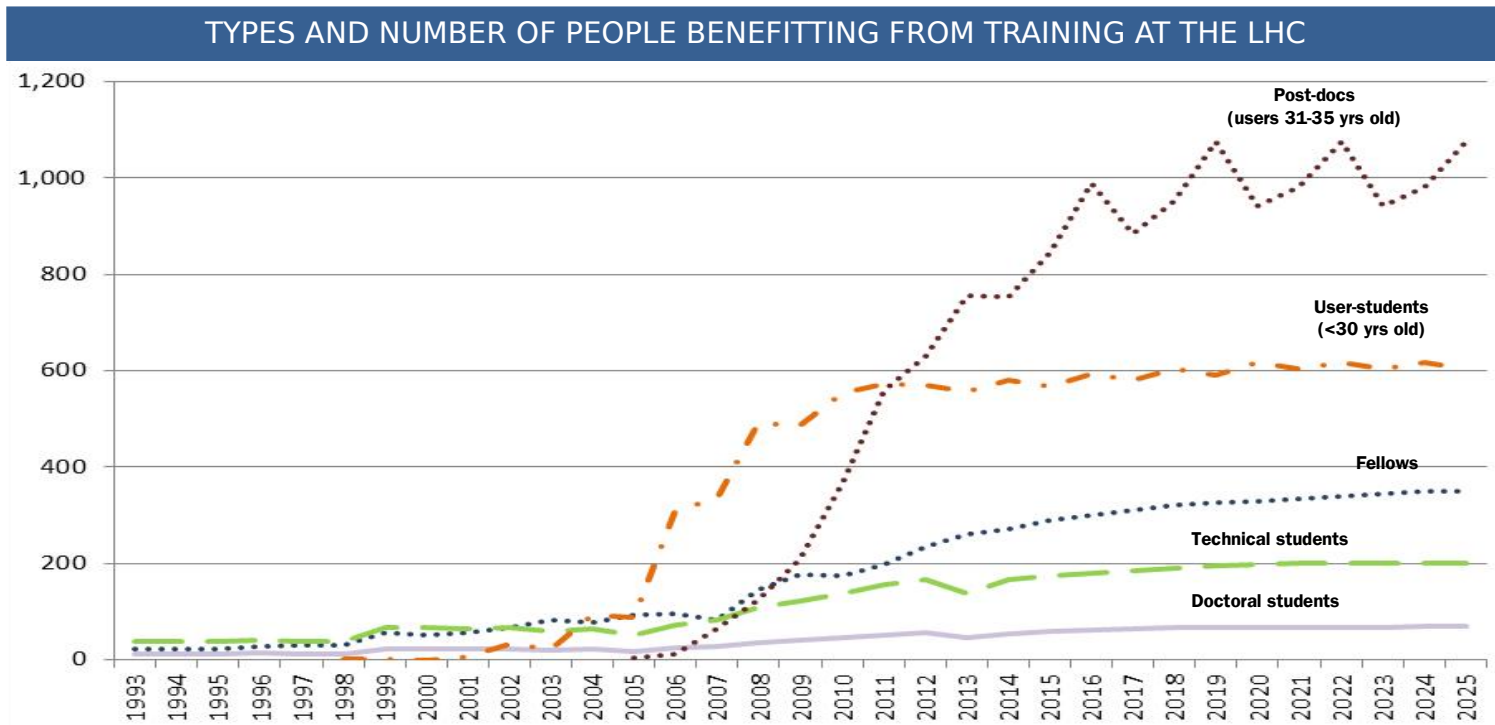
2015-2016 PayScale
COLLEGE SALARY REPORT

Schools ▾ Majors ▾ Special Features ▾

2015-2016 College Salary Report

Want to make a smart decision about college? Let PayScale help you do your homework. Choose the degree and school that will set you up for the career of your dreams. The 2015-2016 College Salary Report has college rankings for over 1,000 schools by salary potential. Find the best colleges and majors to increase your earning potential.

USE-BENEFITS: HUMAN CAPITAL



Variable	Number over the 1993-2025 period	Average staying at CERN
CERN fellows working on LHC	5,873	2 years
CERN technical students working on LHC	3,940	1 year
CERN doctoral students working on LHC	1,332	3 years
User-students working on LHC	14,225	3 years
Post-doc researchers (users) working on LHC	11,301	2 years
TOTAL	36,671	

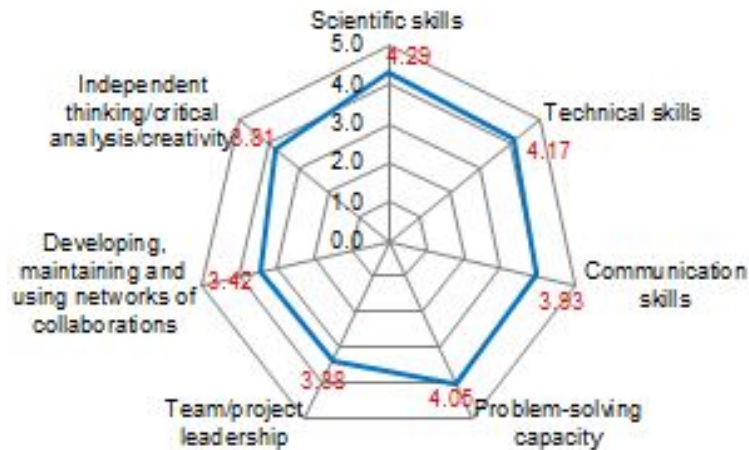
Sources: - CERN personnel statistics; - Interviews to CERN staff

Main assumptions: - Future number of beneficiaries; - Number of users-students and post-docs among users (assumed based on their age group); - Incoming number of user-students and post docs

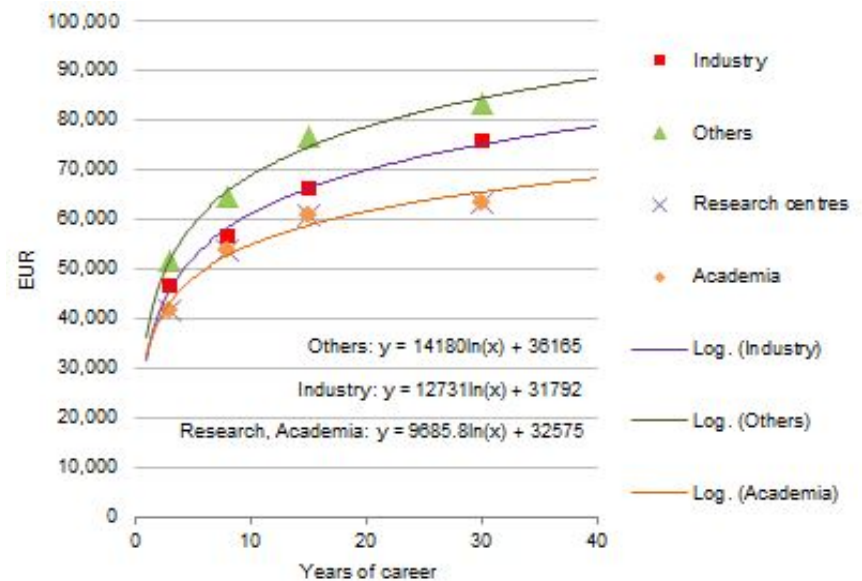
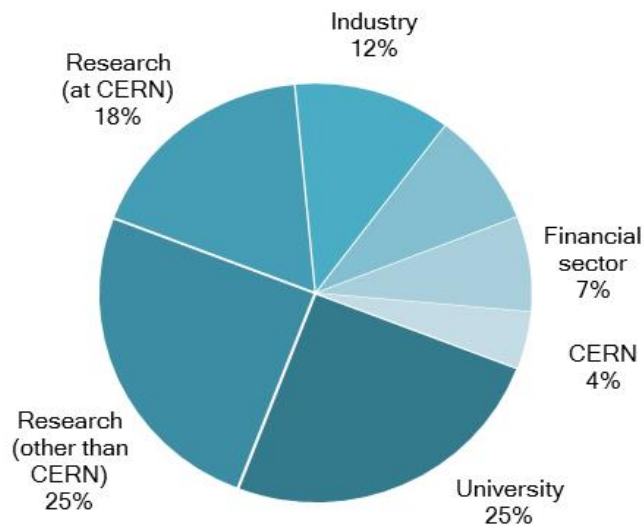
Sector	CERN fellows	CERN technical students	CERN doctoral students	User-students and post-docs
Industry	20%	45%	20%	20%
Others (computing, finance, public administration, ...)	20%	45%	20%	20%
Research centres	30%	5%	30%	30%
Academia	30%	5%	30%	30%
TOTAL	100%	100%	100%	100%

USE-BENEFITS: HUMAN CAPITAL

Combine information on perceived or known effects on skills and salaries...



...with known distribution of occupational outcomes and salary flows in time

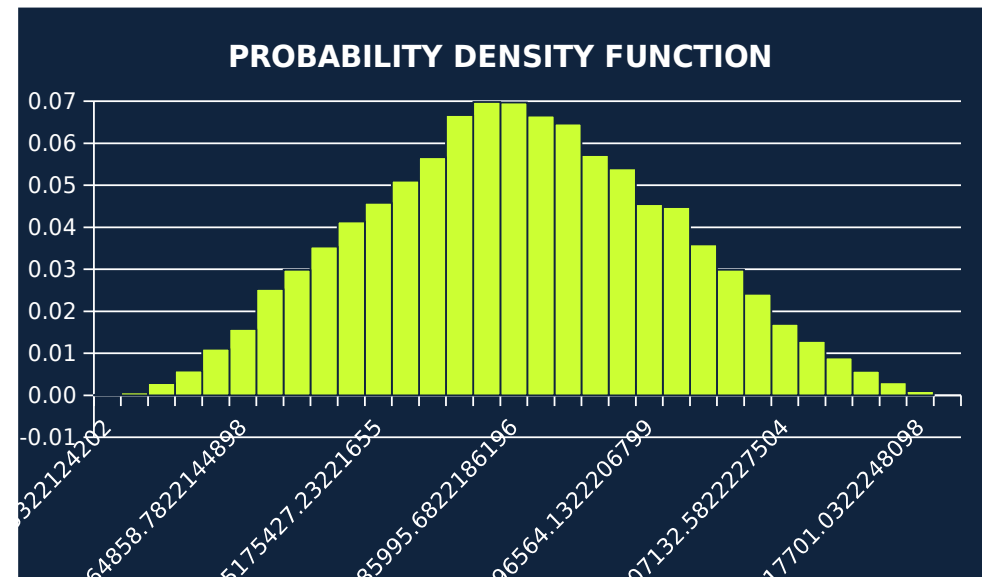


USE-BENEFITS: HUMAN CAPITAL

ESTIMATED PARAMETERS OF DISTRIBUTION

Mean	5,465,401
Median	5,460,616
Standard deviation	344,337
Minimum	4,554,290
Maximum	6,417,701

Present value in kEuro



USE-BENEFITS: TECHNOLOGICAL SPILLOVERS

Two main classes of benefits:

- Acquisition of know-how by suppliers



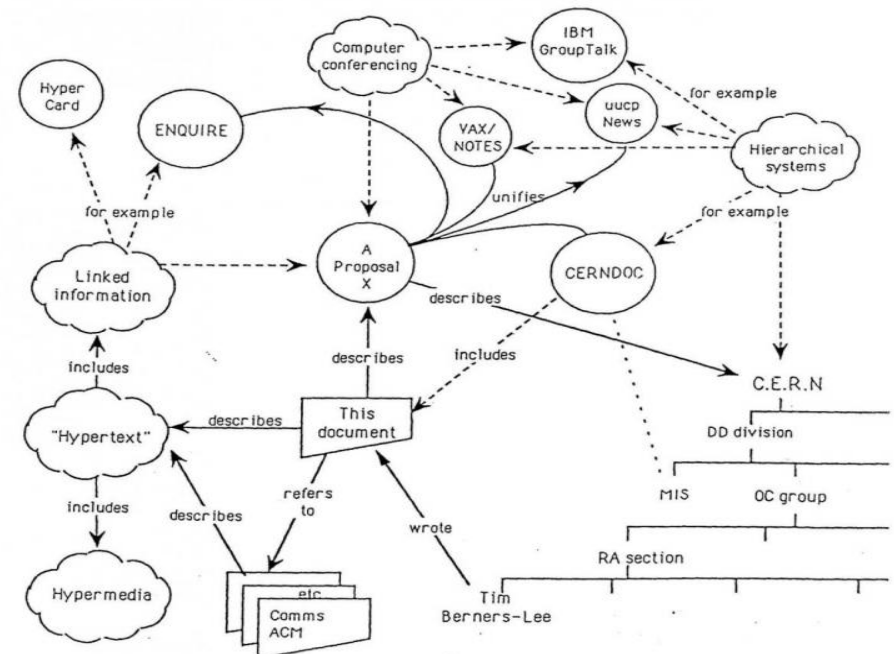
can be estimated using procurement data

- Technological results and products made freely available



can be estimated knowing usage data & comparing to the price of similar commercial products

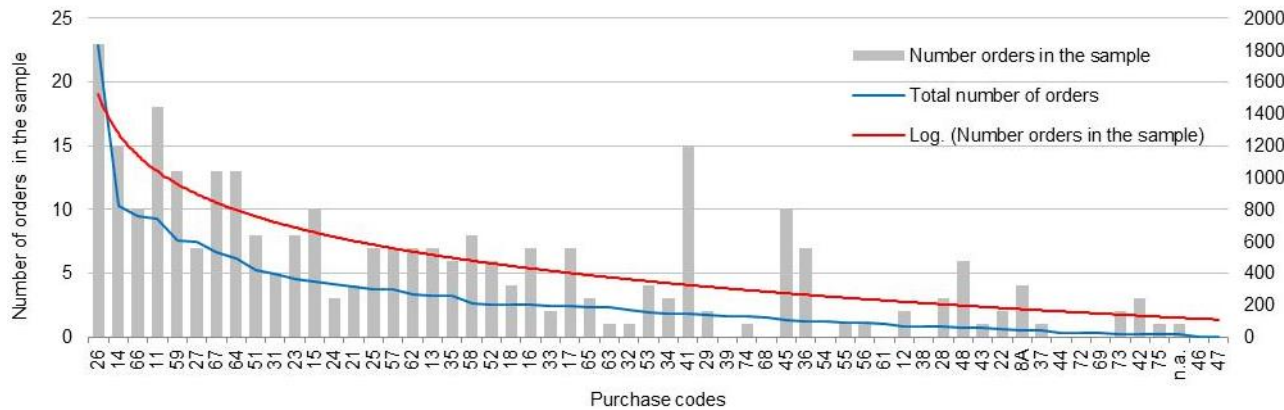
(no, we did not include the World Wide Web)



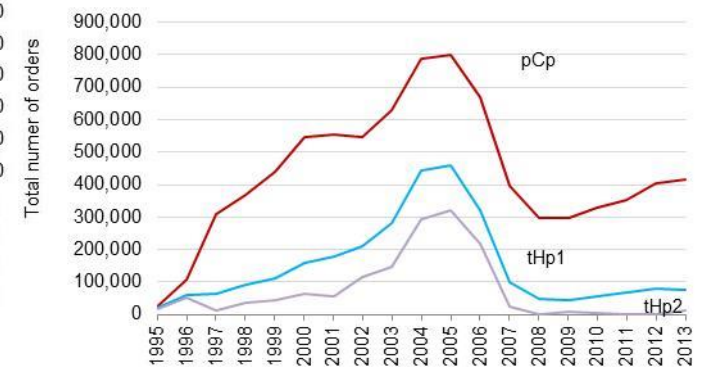
USE-BENEFITS: TECHNOLOGICAL SPILLOVERS

Studying CERN procurement....

Orders by purchase code

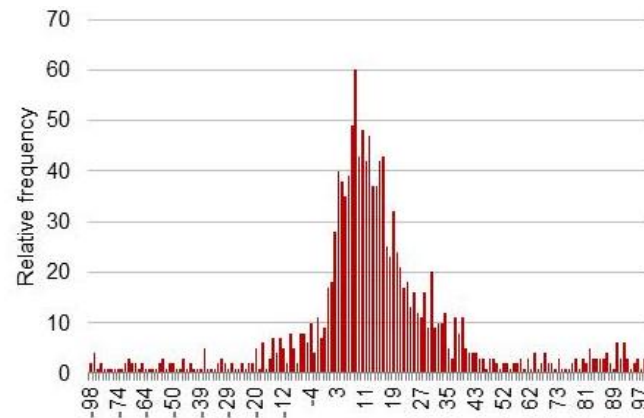


Procurement: total & hi-tech



...and matching it to earning data for similar companies...

Distribution of EBITDA matched to CERN codes



...with incremental turnover determined from interviews (BUT: stay tuned for more!)

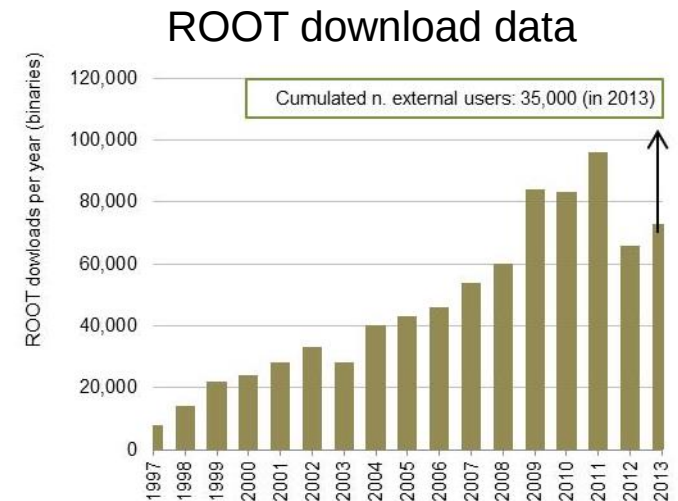
USE-BENEFITS: TECHNOLOGICAL SPILLOVERS

FREELY AVAILABLE SOFTWARE

ROOT: Multivariate analysis tool, available since 1997

About 25000 users outside physics in 2013,
mostly in finance

Savings determined from licence price of
Oracle Advance Analytics
(comparable commercial product)



GEANT4: Simulation software, available since 1999

About fifty research centers, space agencies and firms routinely using it
(not including a large number of hospitals using it for medical applications)

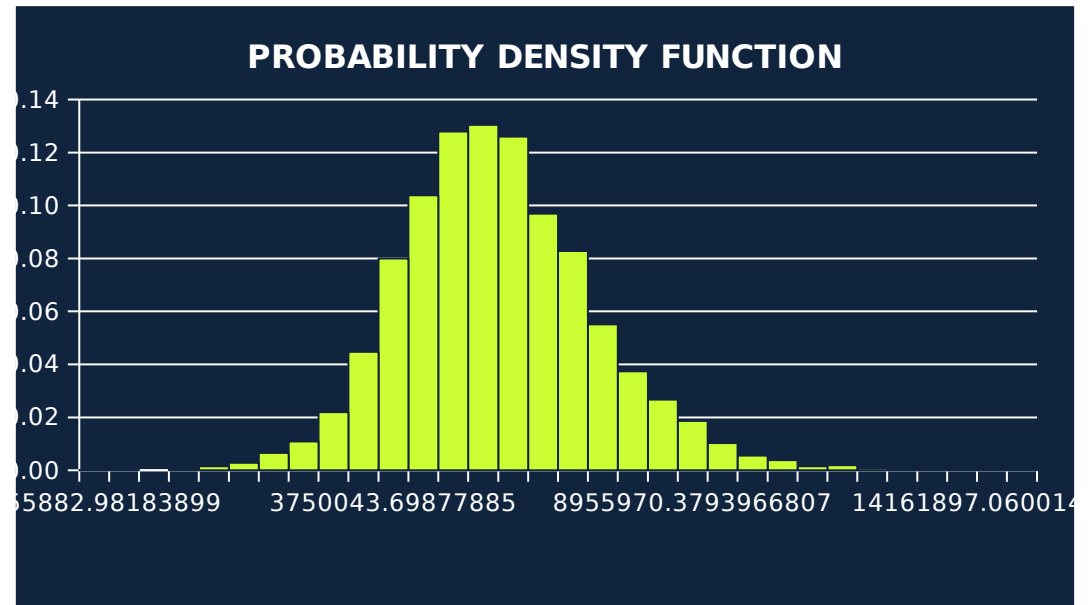
Saving determined from development costs incurred by CERN

USE-BENEFITS: TECHNOLOGICAL SPILLOVERS

ESTIMATED PARAMETERS OF DISTRIBUTION

Mean	5,306,344
Median	5,188,553
Standard deviation	1,698,262
Minimum	-1,455,883
Maximun	14,161,897

Present value in kEuro



USE-BENEFITS: CULTURAL BENEFITS

- Science labs receive a large number of visitors

benefits can be estimated as in the tourism industry
(even when, like at CERN, no ticket purchase is required)

- The general public also profits from traveling exhibitions, media coverage, website visits
- Volunteers participate in distributed computing projects

benefits can be estimated based on time spent

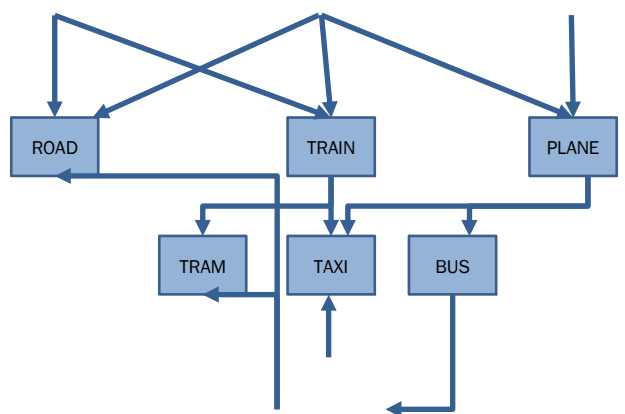


USE-BENEFITS: CULTURAL BENEFITS

TRAVEL ZONES CONSIDERED



VALUATION THROUGH THE TRAVEL COST METHOD

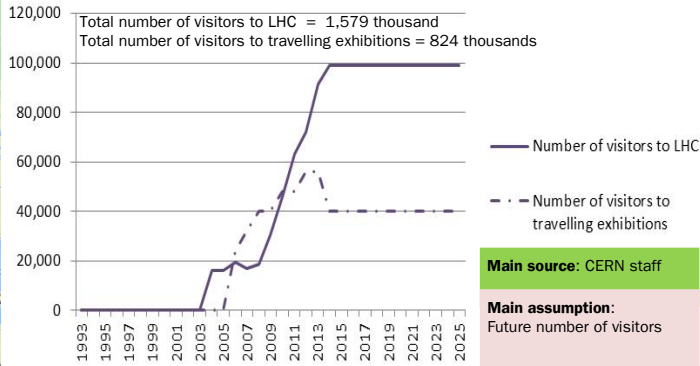


Main assumption:
 • % of visitors by mode of transport
 • Travel cost by zone

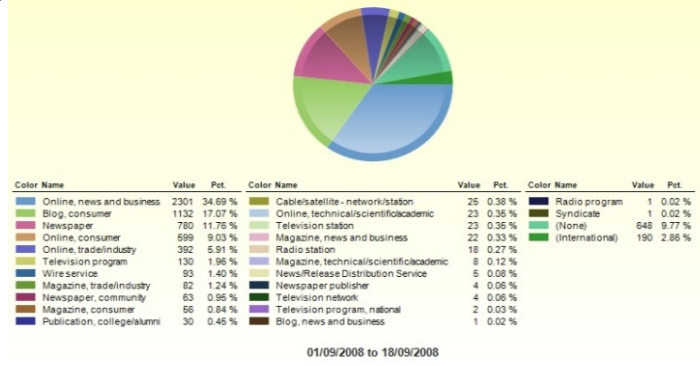
Source:
 HEATCO values of travel time by modes of transport

Origin zone	Radius distance from CERN	Share of visitors	Source/ Assumption
Zone 1	500 km	24%	CERN
Zone 2	500-1,500 km	50%	Own assumption
Zone 3	Beyond 1,500 km	26%	Own assumption

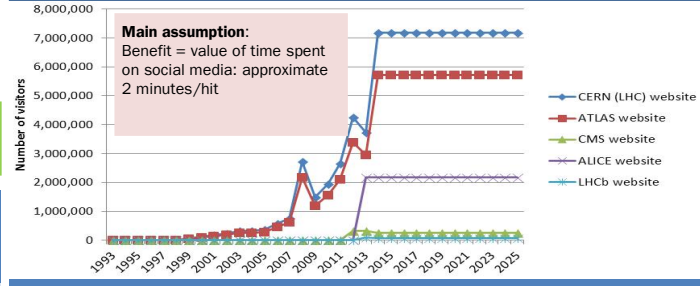
BENEFITS TO PERSONAL VISITORS: QUANTIFICATION OF VISITORS



MASS MEDIA BENEFITS: NEWS BY MEDIA CHART

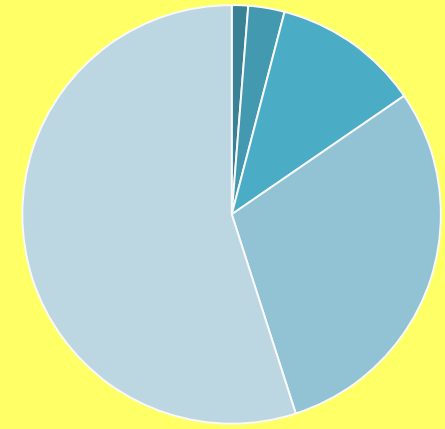


BENEFIT FOR WEBSITE VISITORS



	Estimated n. visitors until 2025
CERN (LHC) website	211,924,673
ATLAS website	168,746,259
CMS website	7,190,918
ALICE website	56,514,575

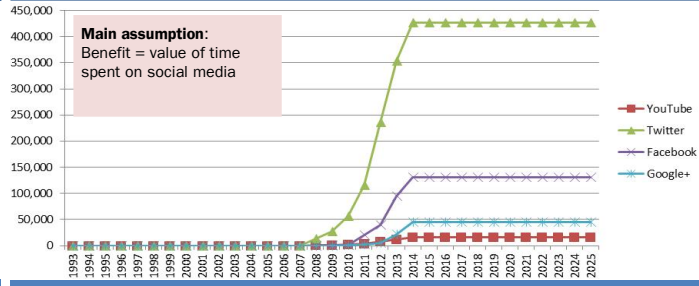
OUR PRELIMINARY RESULTS



- social media users
- volunteer computing
- website visitors
- mass media on general public
- personal visitors

Total present value of cultural effects 2,099.8 million EUR

BENEFIT FOR SOCIAL MEDIA USERS



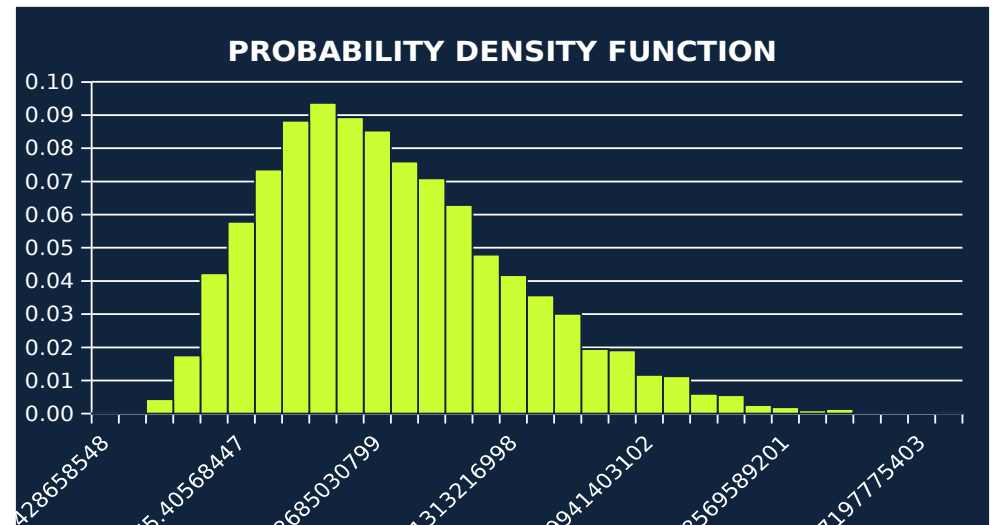
	Estimated n. Users until 2025	Average duration, Minutes/month
Youtube	436,350	0.5
Twitter	11,825,400	0.5
Facebook	3,460,698	0.5
Google+	1,139,964	0.5

USE-BENEFITS: CULTURAL BENEFITS

ESTIMATED PARAMETERS OF DISTRIBUTION

Mean	2,099,812
Median	2,022,731
Standard deviation	524,892
Minimum	951,678
Maximum	4,382,465

Present value in kEuro



NON-USE BENEFITS: THE EXISTENCE VALUE

- The value of non-use benefits can be assessed by contingent valuation: essentially by estimating the willingness to pay of the taxpayer based on a survey
- Protocols for performing contingent valuation surveys have been developed, and used in the quantitative assessment of damage e.g. in the Exxon Valdez oil spill

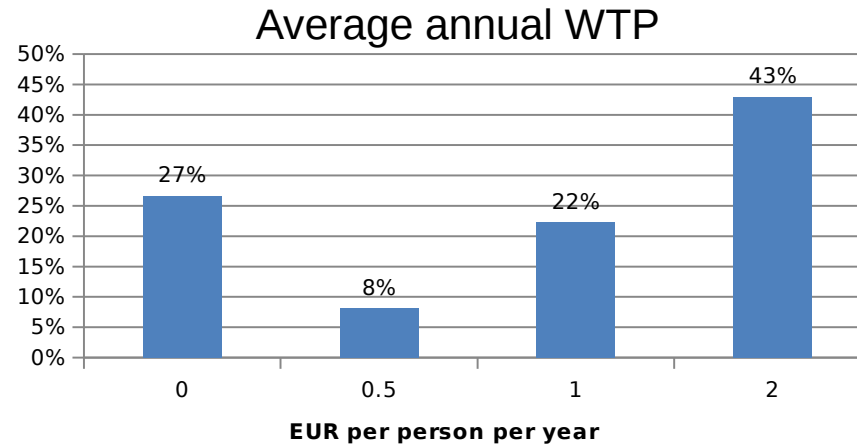
What is the value of this whale?



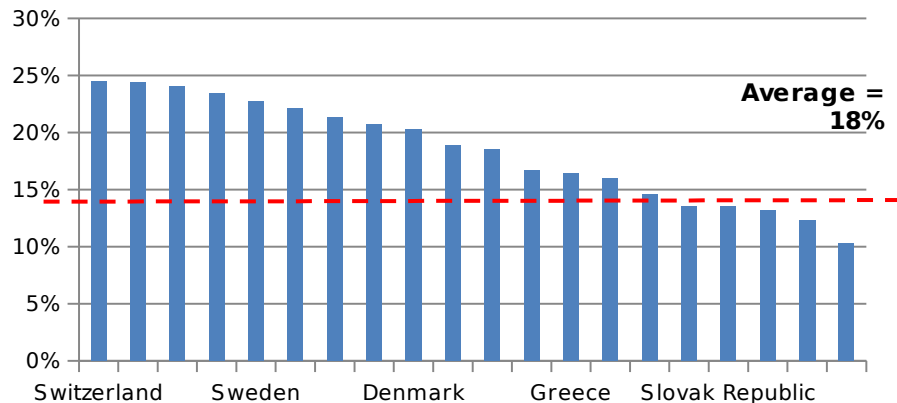
NON-USE BENEFITS: THE EXISTENCE VALUE

Survey to 1027 students in Italy, Spain, France, UK, consistent with NOAA protocol

WTP determined



Share of adult population with tertiary education



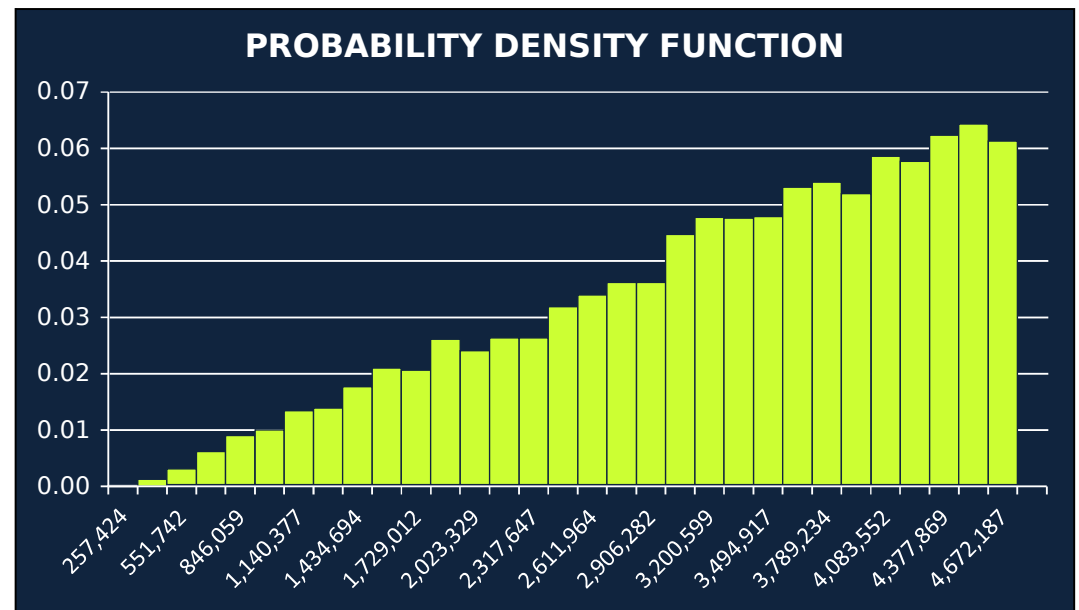
This WTP assumed to apply (stochastically) to people with tertiary from CERN member states + fraction of non-member population based on CERN visits

NON-USE BENEFITS: THE EXISTENCE VALUE

ESTIMATED PARAMETERS OF DISTRIBUTION

Mean	3,197,227
Median	3,377,970
Standard deviation	1,039,558
Minimum	257,424
Maximum	4,672,187

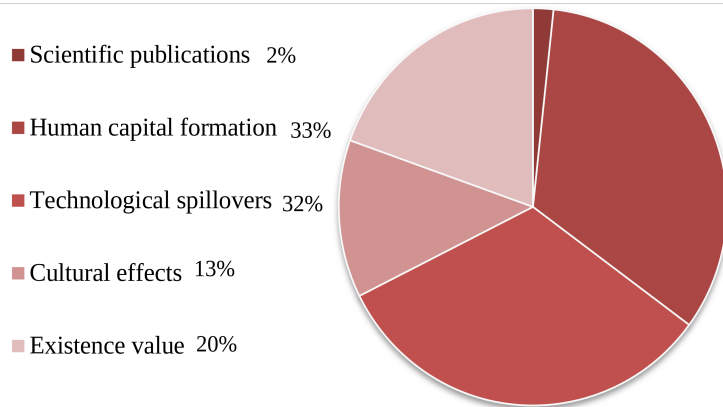
Present value in kEuro



SUMMARY: COSTS AND BENEFITS

(MEURO)

• COSTS:		13.5 ± 0.4
• USE BENEFITS:	knowledge formation	0.3 ± 0.1
	human capital	5.5 ± 0.3
	technological spillovers	5.3 ± 1.7
	cultural	2.1 ± 0.5
• NON-USE BENEFITS:	existence value	3.2 ± 1.0



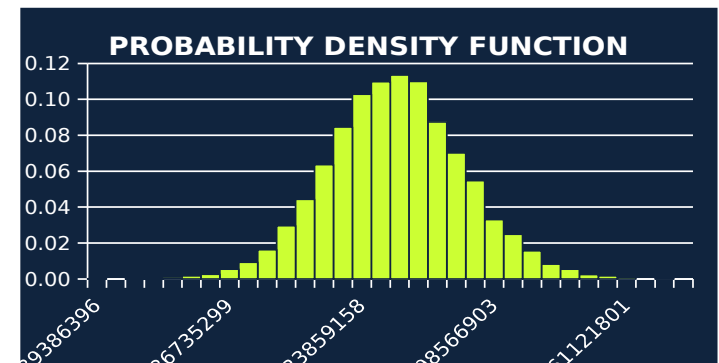
- Human capital, technological spillovers, cultural+existence value each give about 33% of benefits (publications negligible)
- Uncertainty largest on tech. spillovers
- Mean cost/benefit ratio (30 years) 1.2 with about one sigma significance; rate of return 4.7%
- More than 90% chance of positive NPV

ESTIMATED PARAMETERS OF DISTRIBUTION

Mean	2,855,528
Median	2,825,860
Standard deviation	2,134,763
Minimum	-6,220,259
Maximun	11,573,387

ESTIMATED PROBABILITIES

Pr. ENPV ≤ 0 0.086



CONCLUSIONS & OUTLOOK

THE MODEL

- The LHC case study shows that the model is viable
- One more (much easier) case study has been performed (CNAO)
- More are under way and will be needed for full validation & widespread adoption

THE LHC CASE STUDY

- More detailed studies using econometric methods required to reduce the dominant uncertainty: technological spillovers
- Contingent valuation can be improved and deepened by studying correlations

STAY TUNED!

HL-LCC & FCC STUDIES

- MOU with CERN to extend these studies and perform CBA for future facilities
- Plenary presentation by M. Florio at the forthcoming FCC week in Rome

Particle accelerators are the cathedrals of the XX century
(A. Weniberg, in coining the term “Big Science”)



How do we estimate the benefit of a cathedral?